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C O N F I D E N T I A L SECTION 01 OF 02 BONN 13692

E.O. 11652: GDS
TAGS: CSCE, TGEN
SUBJ: CSCE: EXPERTS' MEETING ON SCIENTIFIC FORUM

REF: BONN 13452; BONN 13440

1. SUMMARY: IN INFORMAL SESSION 26 JULY, EXPERTS REACHED AGREEMENT ON LAST PROBLEM AREAS OF NNA DRAFT REPORT. POINTS NOW REMAINING TO BE SOLVED IN NEXT TWO DAYS INCLUDE TECHNICAL DETAILS SUCH AS DATE, AND OTHER ORGANIZATIONAL MATTERS THAT WILL BE ELABORATED IN CHAIRMAN'S STATEMENT. TEXT OF DRAFT REPORT AS PROVISIONALLY AGREED UPON FOLLOWS SEPTEL. DEPT WILL ALSO BE INTERESTED TO NOTE THAT NATO HAS TAKEN OVER LEAD FOR WESTERN DECISION MAKING FROM EC-9 ON SEVERAL RECENT OCCASIONS.

2. PRIMARY FEATURES OF DRAFT EXPERTS REPORT ARE FACTUAL PREAMBLE; AGENDA, WHICH INCLUDES FORUM THEMES; ORGANIZATIONAL FRAMEWORK AND MODALITIES; AND 'POSTAMBULAR LANGUAGE', WHICH INCLUDES WESTERN CONCEPT OF FRAMEWORK FOR FORUM DISCUSSIONS. AGREEMENT MUST ALSO BE REACHED ON TEXT OF CHAIRMAN'S STATEMENT GIVING TECHNICAL DETAILS FOR FORUM'S PREPARATION.
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FOLLOWING IS ANALYSIS MAJOR FEATURES OF EACH OF REPORT'S SECTIONS.

3. PREAMBULAR LANGUAGE - THIS SECTION HAD, WITH EXCEPTION OF LAST PARAGRAPH, BEEN AGREED TO EARLY IN DRAFTING. LAST PARA (5) WAS HELD OPEN DUE TO EASTERN DESIRE TO INCLUDE POLITICAL LANGUAGE, PROPOSED BY

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

CZECHOSLOVAK REPS, SIMILAR TO THAT PROPOSED AT BELGRADE PREPARATORY MEETING AND WHICH WOULD HAVE GIVEN EAST HANDLE ON WHICH TO BASE OBJECTIONS TO THE RAISING OF SENSITIVE TOPICS, INCLUDING CRITICISMS OF IMPLEMENTATION. EAST FINALLY HAD TO BE SATISFIED WITH INNOCUOUS STATEMENT TO EFFECT THAT HOLDING OF FORUM WOULD "CONTINUE MULTILATERAL PROCESS INITIATED BY THE CSCE."

4. AGENDA - THE AGENDA CONTAINS THE FORUM'S MAIN AND SUB-THEMES (AGENDA ITEM 2) WHICH CONSIST OF THE FINAL ACT LANGUAGE MANDATING THE FORUM AS THE MAIN THEME, AND THREE TOPICS UNDER THE TITLES, EXACT AND NATURAL SCIENCES, MEDICINE AND THE HUMANITIES AND SOCIAL SCIENCES AS SUB-THEMES. THE MAIN THEME WHICH REFERS TO THE PROMOTION OF CONTACTS, COMMUNICATIONS AND THE EXCHANGE OF INFORMATION, WHEN READ TOGETHER WITH THE FORUM GUIDELINES CONTAINED IN THE POSTAMBULAR SECTION, INSURES THAT PARTICIPANTS MAY RAISE PROBLEMS OF EAST-WEST SCIENTIFIC COOPERATION.

5. ORGANIZATIONAL FRAMEWORK AND MODALITIES -

A. THE ONLY POINT OF THE REPORT WHICH REMAINS PROVISIONALLY OPEN IS ITEM 1 OF THE ORGANIZATIONAL FRAMEWORK AND MODALITIES WITH ROMANIAN DEL WITHHOLDING CONFIDENTIAL

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PAGE 03 BONN 13692 01 OF 02 261913Z

CONSENSUS ON FIXING A DEFINITE DURATION FOR THE FORUM UNTIL HE CONSULTS WITH BUCHAREST. IN ADDITION, FORUM DATES REMAIN OPEN (SEPTEL). THIS ISSUE HAS BEEN HELD IN ABEYANCE BY BRITISH, AMONG OTHERS.

B. IN RETURN FOR SATISFACTION ON OTHER POINTS OF ORGANIZATIONAL FRAMEWORK, WESTERN DELS AGREED TO EASTERN FORMULATION OF ITEM 3, TO LIMIT OPEN SESSIONS TO OPENING AND CLOSING PLENARIES. THIS PATTERN IS SO FIXED IN CSCE DOCUMENTS AND PRACTICES THAT THE RESULT WAS INEVITABLE.

C. IN ITEM 7 OF ORGANIZATIONAL FRAMEWORK, NEUTRAL/ NON-ALIGNED, SMALLER EASTERN STATES AND TO LESSER DEGREE USSR HAD HOPED TO INCLUDE FIRM DIRECTIVE TO PARTICIPANTS TO FORMULATE RECOMMENDATIONS FOR THE MADRID MEETING ON POSSIBLE JOINT PROGRAMS IN AREAS TREATED AT 'FORUM' AND ON ADVISABILITY OF HOLDING ANOTHER FORUM.

WESTERN DELS WERE SUCCESSFUL IN AMENDING LANGUAGE OF

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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PAGE 01 BONN 13692 02 OF 02 261911Z
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 13692

ITEM 7 TO PRECLUDE NECESSITY OF FORUM DEGENERATING
INTO DEBATE SOLELY ON MERITS OF POSSIBLE RECOMMENDA-
TIONS: "IF THE PLENARY SO DECIDES, THE 'FORUM' MAY
AS A RESULT OF ITS PROCEEDINGS, DRAW UP RECOMMENDA-
TIONS, INCLUDING SUCH DEALING WITH WHAT FURTHER STEPS
MIGHT IN DUE COURSE BE TAKEN BY THE PARTICIPATING
STATES OF THE CSCE WITH RESPECT TO THE 'SCIENTIFIC
FORUM.'" THIS LANGUAGE PROVIDES WEST WITH DOUBLE
ADVANTAGE. NOT ONLY COULD WESTERN PARTICIPANTS
REFUSE UNDER CONCENSUS RULE TO UNDERTAKE THE FORMU-
LATION OF RECOMMENDATIONS, BUT IF POINT WERE PUSHED,
COULD INTRODUCE PROPOSALS OF INTEREST TO WEST.

6. POSTAMBULAR LANGUAGE - THE WESTERN PROPOSED
'FRAMEWORK' PROVIDING GUIDELINES FOR FORUM PARTICIPANTS
TO USE IN ADDRESSING THE THEMES OUTLINED IN AGENDA
ITEM 2 HAS BEEN INCLUDED IN A SEPARATE SECTION
DIVIDED FROM THE ORGANIZATIONAL FRAMEWORK AND MODALITIES
BY THREE ASTERISKS. THIS IS A PLACING FAVORED BY MOST
ALLIES AS LENDING THE MOST OPTICAL IMPORTANCE TO
THE LANGUAGE, ASIDE FROM PLACING IT IN THE AGENDA,
WHICH WAS ADAMANTLY OPPOSED BY EASTERN DELS. A US
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Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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AMENDMENT, "IN ADDRESSING ITSELF TO AGENDA ITEM 2" MAKES CLEAR THE RELATIONSHIP BETWEEN THE 'FRAMEWORK' AND THE FORUM THEMES IN THE AGENDA.

7. A CHAIRMAN'S STATEMENT (WHICH WILL BE INCLUDED IN PRINTED VERSION OF REPORT) WILL BE DRAFTED ON BASIS OF NNA DRAFT TO BE RECEIVED BY MEETING IN NEXT SESSION. STATEMENT WILL DEAL WITH OUTSTANDING TECHNICAL MATTERS, INCLUDING RECOMMENDED SIZE OF DELEGATIONS, TRANSLATION REQUIREMENTS FOR PAPERS SUBMITTED BY FORUM PARTICIPANTS, AND BROAD OUTLINE OF HOW FORUM IS TO BE DIVIDED INTO PLENARY AND SUBSIDIARY WORKING BODY MEETINGS. THE LATTER IS EFFORT BY WESTERN DELS TO INSURE THAT SUFFICIENT TIME IS ALLOWED FOR DISCUSSION OF SUB-THEME TOPICS IN SUBSIDIARY WORKING GROUPS.

8. NATO RELATIONS - IN DEPARTURE FROM NORMAL CSCE PROCEDURE, NATO CAUCUS ON NUMBER OF OCCASIONS IN PAST FEW DAYS HAS TAKEN LEAD FROM EC-9 IN FORMULATING AND NEGOTIATING WESTERN POSITIONS. FRENCH EVEN CHAIRED ONE SUCH SESSION. THIS IS PROBABLY DUE IN SOME PART, HOWEVER, TO CIRCUMSTANCES PECULIAR TO THIS MEETING (RELATIVELY WEAK FRG PRESIDENT, FLEXIBLE, SENIOR FRENCH AMBASSADOR, AND GOOD US DEL RELATIONS WITH EC-9 DELS PARTICULARLY FRENCH) THAN TO POLICY SHIFT.

9. PENDING APPROVAL FROM CAPITALS ON TEXT OF REPORT AND DATES FOR FORUM, DELS HOPE TO COMPLETE WORK BY END OF WEEK OF JULY 24.
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